

# 3GPP TR 23.828 V8.0.0 (2008-09)

---

*Technical Report*

## **3rd Generation Partnership Project; Technical Specification Group Services and System Aspects; Earthquake and Tsunami Warning System (ETWS) Requirements and Solutions; Solution Placeholder (Release 8)**



The present document has been developed within the 3<sup>rd</sup> Generation Partnership Project (3GPP™) and may be further elaborated for the purposes of 3GPP.

The present document has not been subject to any approval process by the 3GPP Organizational Partners and shall not be implemented. This Specification is provided for future development work within 3GPP only. The Organizational Partners accept no liability for any use of this Specification. Specifications and reports for implementation of the 3GPP™ system should be obtained via the 3GPP Organizational Partners' Publications Offices.

---

Keywords

---

GSM, UMTS, E-UTRAN

**3GPP**

Postal address

---

3GPP support office address

---

650 Route des Lucioles - Sophia Antipolis  
Valbonne - FRANCE  
Tel.: +33 4 92 94 42 00 Fax: +33 4 93 65 47 16

Internet

---

<http://www.3gpp.org>

---

**Copyright Notification**

No part may be reproduced except as authorized by written permission.  
The copyright and the foregoing restriction extend to reproduction in all media.

© 2008, 3GPP Organizational Partners (ARIB, ATIS, CCSA, ETSI, TTA, TTC).  
All rights reserved.

# Contents

Foreword .....	4
1 Scope .....	5
2 References.....	5
3 Definitions and abbreviations .....	5
3.1 Definitions .....	5
3.3 Abbreviations .....	6
4 Overview of ETWS.....	6
4.1 General .....	6
4.2 Technical requirements .....	6
4.3 Architectural considerations .....	6
5 Alternative 1: CBS with IMSI paging .....	6
5.1 General .....	6
5.2 Description.....	7
5.2.1 Solution for Idle-Mode UE.....	7
5.2.2 Suggested Information Elements .....	8
5.2.2.1 General.....	8
5.2.2.2 WRITE-REPLACE .....	8
5.2.2.3 PAGING TYPE 1 for Primary Notification .....	9
5.2.2.4 CBS Message for Secondary Notification .....	10
5.3 Summary .....	10
5.3.1 Evaluation .....	10
6 Alternative 2: E-MBMS .....	11
6.1 General .....	11
6.2 Description.....	12
6.2.1 Alternative 2-1: Pure eMBMS .....	12
6.2.1.1 General.....	12
6.2.1.2 Description .....	12
6.2.2 Alternative 2: Primary Notification in Session Start.....	13
6.2.2.1 General.....	13
6.2.2.2 Architecture Details .....	13
6.3 Summary .....	14
7 Alternative 3: MBMS .....	14
8 Alternative 4: Enhanced CBS over GERAN with idle and connected mode solutions.....	14
8.1 General .....	14
8.2 Idle mode description.....	14
8.3 Connected mode solution.....	16
9 Alternative 5: Enhanced CBS with Optional Information Elements Over Paging Message .....	17
9.1 Architecture Overview .....	17
9.2 High Level Description for GERAN, UTRAN and E-UTRAN .....	17
9.2.1 UE support.....	17
9.2.2 Solution for Idle-Mode UE.....	17
9.2.3 Solution for Connected-Mode UE.....	18
9.2.4 Security .....	18
9.3 Information Flow .....	18
10 Conclusion .....	21
<b>Annex A: Change history.....</b>	<b>22</b>

---

## Foreword

This Technical Report has been produced by the 3<sup>rd</sup> Generation Partnership Project (3GPP).

The contents of the present document are subject to continuing work within the TSG and may change following formal TSG approval. Should the TSG modify the contents of the present document, it will be re-released by the TSG with an identifying change of release date and an increase in version number as follows:

Version x.y.z

where:

- x the first digit:
  - 1 presented to TSG for information;
  - 2 presented to TSG for approval;
  - 3 or greater indicates TSG approved document under change control.
- y the second digit is incremented for all changes of substance, i.e. technical enhancements, corrections, updates, etc.
- z the third digit is incremented when editorial only changes have been incorporated in the document.

---

# 1 Scope

The present document is a temporary architectural solution placeholder for Earthquake and Tsunami Warning System (ETWS). This document is to present various architecture and function approaches for 3GPP networks (i.e. GERAN, UTRAN, and LTE) based on the ETWS requirements described in TS 22.168 [2].

**NOTE:** The contents of this Technical Report led into normative specification of ETWS in related specifications and the contents of this study should be considered out of date.

---

# 2 References

The following documents contain provisions which, through reference in this text, constitute provisions of the present document.

- References are either specific (identified by date of publication, edition number, version number, etc.) or non-specific.
- For a specific reference, subsequent revisions do not apply.
- For a non-specific reference, the latest version applies. In the case of a reference to a 3GPP document (including a GSM document), a non-specific reference implicitly refers to the latest version of that document *in the same Release as the present document*.

- [1] 3GPP TR 21.905: "3G Vocabulary".
- [2] 3GPP TS 22.168: "Earthquake and Tsunami Warning System (ETWS) Requirements; Stage 1".
- [3] 3GPP TS 23.041: "Technical realization of Cell Broadcast Service (CBS)".
- [4] 3GPP TS 25.331: "RRC Protocol Specification".
- [5] 3GPP TR 25.925: "Radio Interface for Broadcast/Multicast Services".
- [6] 3GPP TR 25.419: "UTRAN Iu interface: Service Area Broadcast Protocol SABP".
- [7] 3GPP TS 23.246: "Multimedia Broadcast/Multicast Service (MBMS); Architecture and functional description".
- [8] 3GPP TS 22.042: "Network Identity and Time Zone (NITZ) service description; Stage 1".
- [9] 3GPP TS 24.008: "Mobile radio interface Layer 3 specification; Core network protocols; Stage 3".
- [10] 3GPP TS 23.003: "Numbering, addressing and identification".
- [11] 3GPP TS 23.048: "Security mechanisms for the (U)SIM application toolkit; Stage 2".

---

# 3 Definitions and abbreviations

## 3.1 Definitions

For the purposes of the present document, the terms and definitions given in TR 21.905 [1] and the following apply. A term defined in the present document takes precedence over the definition of the same term, if any, in TR 21.905 [1].

**Primary Notification:** is information which is used specifically in *Earthquake and Tsunami Warning System* in order to notify users about the most urgent event in seconds rather than minutes, such as imminent occurrence of Earthquake.

**Secondary Notification:** is information which is used specifically in *Earthquake and Tsunami Warning System* in order to notify users supplementary information that is of lesser urgency such as instructions on what to do / where to get

help, for example, map to refuge facilities, time table of food distribution .These information, in general, would be issued by local government.

### 3.3 Abbreviations

For the purposes of the present document, the abbreviations given in TR 21.905 [1] apply. An abbreviation defined in the present document takes precedence over the definition of the same abbreviation, if any, in TR 21.905 [1].

---

## 4 Overview of ETWS

### 4.1 General

### 4.2 Technical requirements

The following technical requirements are identified:

- The primary Notification shall be delivered within 4 seconds from the presentation of the information to the PLMN to the UE in the Notification Area. This may require the introduction of additional capabilities to current messaging services
- Based on the geographical information indicated by the Warning Notification Provider, the network operator shall have the capability to select the Notification Areas on their network configuration such as distribution of cells, Node Bs, and RNCs. At least NodeB level granularity shall be achieved.
- Primary Notification shall support at least three types of emergency indications: Earthquake, Tsunami, and Testing.
- Primary Notification and Secondary Notification shall support indications of UE behaviour. Specification on the number of UE behaviours and types of UE behaviour is FFS.
- A security mechanism shall be provided to mitigate threats of duplicate or false ETWS messages.
- The solution shall attempt to minimize the impact to the UE battery life.

### 4.3 Architectural considerations

Following architectural considerations are identified:

- Network operator may deploy multiple radio access technologies e.g. both GERAN and UTRAN or LTE and UTRAN; consequently, the consideration is how the warning notification can be sent to users with different messaging service centres (e.g. CBS for CBS and BM-SC for MBMS).

---

## 5 Alternative 1: CBS with IMSI paging

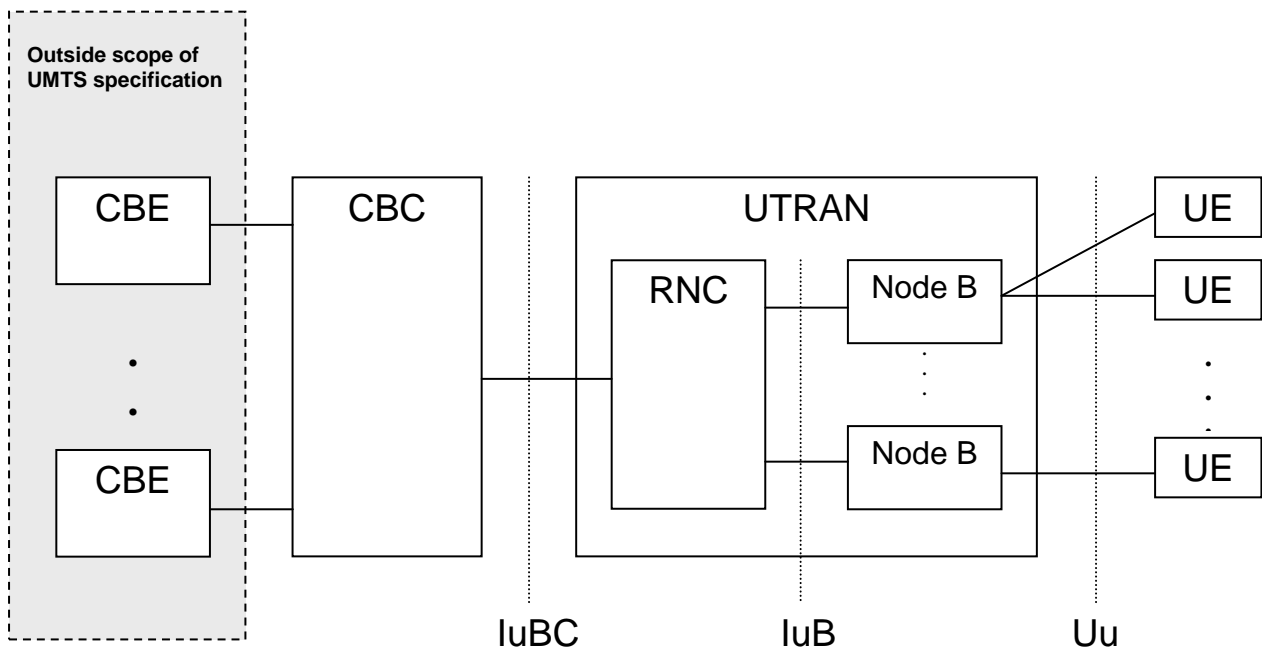
### 5.1 General

This clause describes the ETWS architecture using CBS (TS 23.041 [3]). The intention is not to cause any architectural impact to the network and the UE. Protocol level impact may be expected, in which ETWS specific indications shall be provided. The following solution applies to idle-mode UE only.

**Editor's Note: A solution for Active-mode UE will be studied.**

The solution applies to GERAN, UTRAN, and EUTRAN.

This clause however describes in detail the applicability to the UTRAN case.



**Figure 5.1.1: Overview of CBS architecture on UMTS**

- The functionality of CBE and the capability of CBE-CBC interface are outside the scope of the 3GPP specification.
- The cell broadcast centre (CBC) is part of the core network and connected to a routing node e.g. a 3G SGSN via the Bc reference point.
- Based on this architecture and on the current requirements for cell broadcast, the core network elements such MSC, VLR, HLR etc are not involved in the service delivery.

## 5.2 Description

### 5.2.1 Solution for Idle-Mode UE

For idle mode UEs, the function and protocol specifications are based on the mechanism described in TS 23.041 [3]. In addition, an enhancement of the RNC capability to use PAGING TYPE1 as the Primary Notification is presented below. For Secondary Notification, Cell Broadcast is used.

In this solution, it is proposed to reuse the existing paging message on the radio accesses, by using the unique MCC+MNC combination [MCC=901, MNC=08]. The combination [MCC=901, MNC=08] is currently reserved for 3GPP use, therefore it can be assured that no mobiles exist with IMSIs starting with MCC=901, MNC=08.

ETWS-enabled mobiles would "understand" IMSIs starting with [MCC=901, MNC=08] and would react to it accordingly. The remaining part of the IMSI (i.e. the "MSIN" part), can be used to convey more data to the ETWS-enabled mobiles. This allows having no impact to the over-the-air protocols, which do not need to be modified, and minimizing the impact to the battery life of the UE.

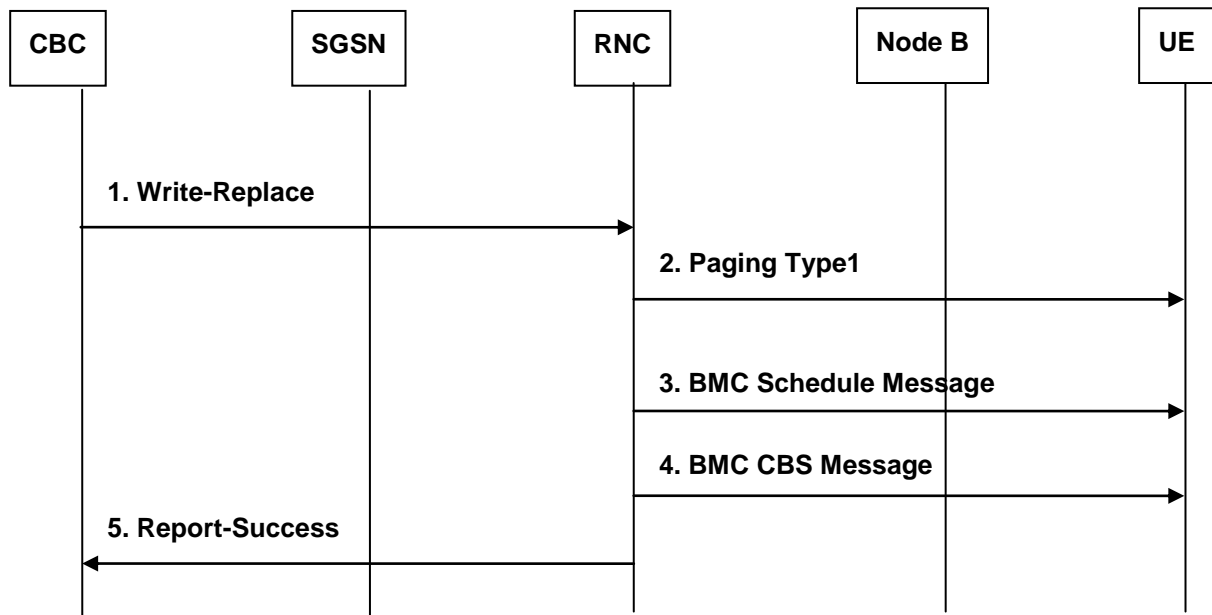


Figure 5.2.1 Enhanced CBS procedure

1. CBC shall initiate the procedure by sending a WRITE-REPLACE message to the RNC. The message shall include Disaster Type, earthquake or tsunami. The message may include additional information in the *Broadcast Message Content* field.
2. According to TS 23.041 [3], functionality of RNC for CBS control is "*Scheduling of CBS messages on the CBS related radio resources*". In detail, modification of system information which is higher-level scheduling information (TR 25.925 [5]) including the change indication of CTCH data allocation on FACH and SCCPCH triggers RNC to send PAGING TYPE 1 message to the UE for CBS related radio resources control. In addition, upon the reception of WRITE-REPLACE message, the PAGING TYPE 1 message includes an IMSI starting with [MCC=901, MNC=08] and coded according to the type of emergency (earthquake, tsunami or testing) the alerts refer to. The MSIN part of the IMSI may contain additional information (see clause 5.2.2.3) based on the content of the *Broadcast Message Content* field. How this ETWS indication is secured is **FFS**.
3. The RNC sends a BMC SCHEDULE MESSAGE to provide DRX information of cell broadcast data at the UE.
4. The RNC sends a BMC CBS MESSAGE which carries the actual cell broadcast data.
5. The RNC sends a BMC REPORT-SUCCESS in return of Write-Replace.

## 5.2.2 Suggested Information Elements

### 5.2.2.1 General

This clause describes a description of the information elements used in the delivery of ETWS primary / secondary notifications. These are further specified in Stage 3.

### 5.2.2.2 WRITE-REPLACE

Information elements of WRITE-REPLACE (TS 25.419 [6]) with additional information element of *Disaster Type* are presented below.



**Table 5.2.2.2: Contents of WRITE-REPLACE**

PARAMETER	PRESENCE
Message Type	M
Message Identifier	M
New Serial Number	M
Old Serial Number	O
Service Areas List	M
Category	O
Repetition Period	M
Number of Broadcasts Requested	M
Data Coding Scheme	M
Broadcast Message Content	M
Disaster Type	O

Disaster Type represents the type of disaster, and for ETWS type of "earthquake" and "tsunami" shall be supported.

### 5.2.2.3 PAGING TYPE 1 for Primary Notification

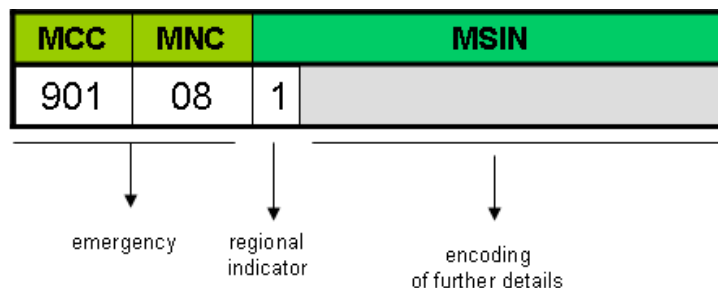
The Information elements of PAGING TYPE1 (TS 25.331 [4]) contains an IMSI starting with [MCC=901, MNC=08].

The MSIN part of the IMSI contains ten digits (in BCD format) and therefore can be used to code various additional pieces of information, for example:

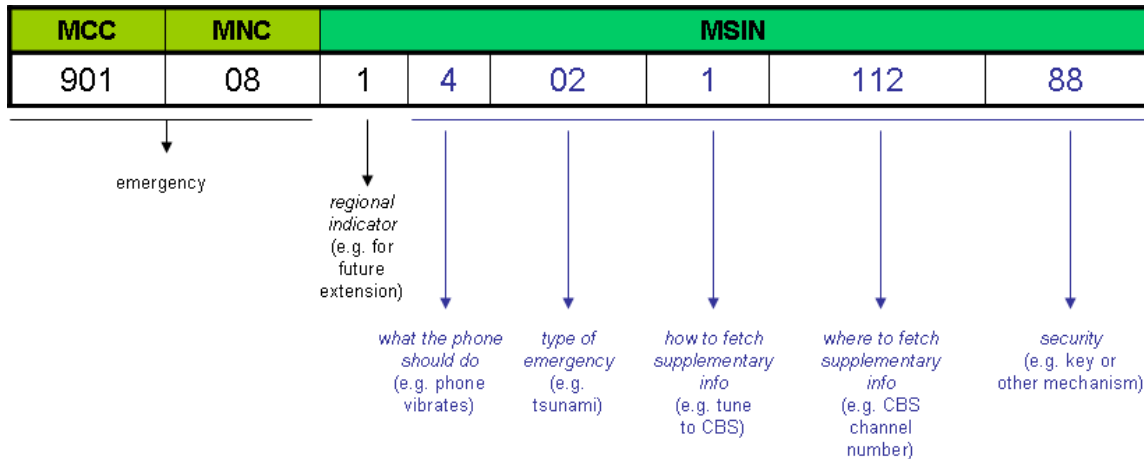
- A regional indicator, to allow future extensions in the coding semantic, should new requirements occur at a later stage.
- The expected behaviour of the mobile device (e.g. emit a sound at reception of primary information, vibrate at reception of secondary information, etc.).
- The type of emergency (e.g. tsunami, earthquake).
- Location of the supplementary information (e.g. "CBS", plus CBS channel number, or "MBMS", etc.).
- Additional room to provide an identifier to the alert, e.g. to prevent duplication. This particular aspect relates to security implications of ETWS, which are expected to be addressed by SA WG3

The following two figures pictorially illustrate examples of the usage of IMSI starting with the 901-08 combination:

- Figure 5.2.2.3.1 shows the more general case of IMSIs starting with MCC=901, MNC=08. This is a generic depiction that shows how some potential flexibility exists in the construction of the "further details".
- Figure 5.2.2.3.2 shows an example of usage of IMSIs starting with MCC=901, MNC=08, in line with the above description.



**Figure 5.2.2.3.1: Usage of MCC=901, MNC=08 for ETWS – example of "generic" coding**



**Figure 5.2.2.3.2: Usage of MCC=901, MNC=08 for ETWS –example of coding of the further details**

For Secondary Notification, as it is stated in TS 22.168 [2], there is a requirement that network shall be able to indicate UE behaviour for Primary Notification and Secondary Notification. On the regard of Primary Notification, it is possible to indicate so by utilizing the information value included in PAGING TYPE1 described above.

### 5.2.2.4 CBS Message for Secondary Notification

For Secondary Notification (CBS Message), the Message Code in Serial Number is used as shown below (see TS 23.041 [3]). With this proposal there will be no network architecture enhancement, but this only introduces additional usage of Message Code.

Octet 1								Octet 2							
7	6	5	4	3	2	1	0	7	6	5	4	3	2	1	0
GS		Message Code										Update Number			

**Figure 5.2.2.4.1: Contents of Serial Number**

Although it is under the responsibility of CT WG1 to specify parameter of Serial Number, to capture the concrete idea, following is the example contents of Serial Number.

**Table 5.2.2.4.1: Information Value of Message Code for indication of UE behaviour**

Message Code (Octet1 bit5 and Octet1 bit4)	UE behaviour
00	Normal
01	Display content of message in the foreground
10	Ring a buzzer
11	Display content of message in the foreground and ring a buzzer

## 5.3 Summary

### 5.3.1 Evaluation

This solution is evaluated as follows:

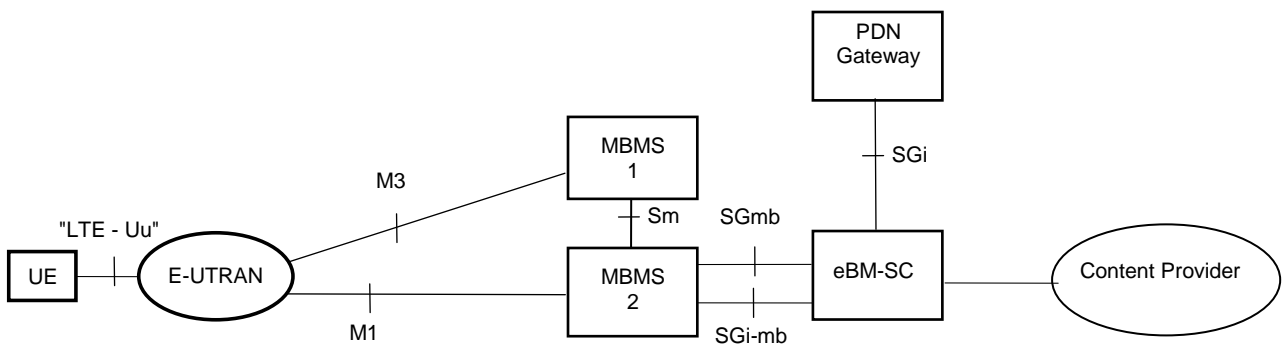
**Table 5.3.1.1: Solution evaluation on enhanced CBS**

ETWS Requirements	Description	Meet Requirement?	Comments
1 Duration of delivery time	Primary Notification delivery time is less than 4 seconds.	Yes	
2 Granularity of the distribution	Granularity of broadcast area coincides with granularity of cell sites	Yes	
3 Information element	It is possible to distinguish between Primary Notification for earthquake and tsunami with value included in Paging Type1.	Yes	For Secondary Notification, it may be possible by allocating new CBS Message ID for ETWS. Specification of ETWS specific Message ID is required to satisfy SA1 requirement. Specification on this point is FFS.
	It is possible to distinguish ETWS message from others using sender information e.g. Message ID.	Yes	When using Cell Broad Cast and Message ID assigned to warning notification can be recognized by UE, then the ETWS is distinguishable within CBS messages.
	Primary Notification is possible to indicate UE behaviour for earthquake and tsunami with value included in Paging Type1. Secondary Notification is possible to indicate UE behaviour for earthquake and tsunami with value included in Serial Number.	Yes	
4. Active Mode		FFS	Note: This row will be filled after SA1 provides the requirements.

## 6 Alternative 2: E-MBMS

### 6.1 General

This clause describes the ETWS architecture using E-MBMS (TS 23.246 [7]). The intention of this architecture alternative is not to give any architectural impact to the network and the UE.



**Figure 6.1.1: eMBMS architecture for EPS**

NOTE: The eBM-SC uses both MBMS Bearers (over SGmb/SGi-mb) and EPS Bearers (over SGi).

## 6.2 Description

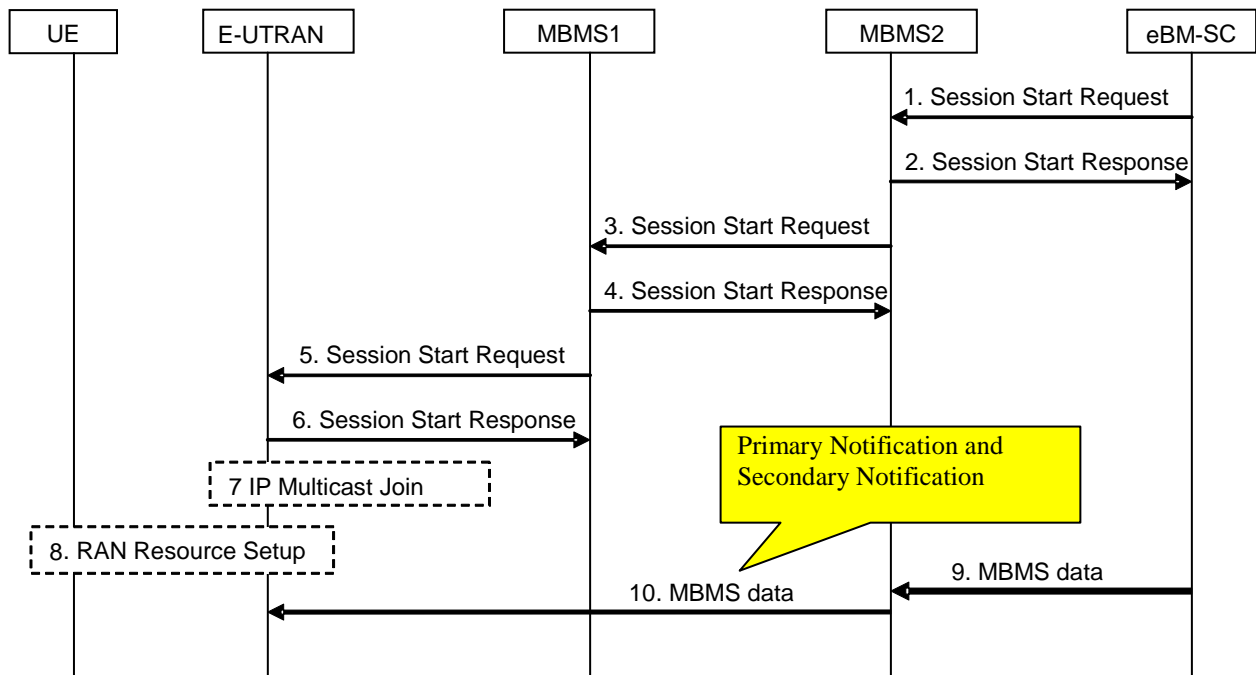
### 6.2.1 Alternative 2-1: Pure eMBMS

#### 6.2.1.1 General

In this alternative, ETWS primary / secondary notifications are sent as MBMS data, as described in TS 23.246 [7].

#### 6.2.1.2 Description

The function and protocol specifications are described in TS 23.246 [7].



**Figure 6.2.1.2.1: eMBMS Session Start procedure for E-UTRAN**

1. eBM-SC sends a Session Start Request message to MBMS2 to indicate the impending start of the transmission and to provide the session attributes (QoS, MBMS service Area, Session identifier, estimated session duration). The list of session attributes is FFS.
2. The MBMS2 responds with a Session Start Response message with information for eBM-SC to send MBMS data to the MBMS2.
3. The MBMS2 stores the session attributes and allocates a transport network IP multicast address for this session and sends a Session Start Request (session attributes, including IP Multicast Address) message to MBMS1.
4. The MBMS1 stores the session attributes and responds to the MBMS2.
5. The MBMS1 sends a Session Start Request message to E-UTRAN.

**Editor's Note:** It is FFS whether MBMS1 can send Session Start to all E-UTRAN nodes controlled by that MBMS1 and rely on E-UTRAN to perform Service Area filtering.

6. The E-UTRAN responds the MBMS1 to confirm the reception of the Session Start Request message.

**Editor's Note:** The order of step 7 and step 8 is ffs.

7. The eNodeBs send IP multicast Join message to the received user plane IP multicast address allocated by the MBMS2.

**Editor's Note:** It is FFS at what time the eNodeB performs Join after receiving Session Start Request message.

8. The E-UTRAN establishes the necessary radio resources for the transfer of MBMS data to the interested UEs. RAN resource set up can be scheduled according to the time to MBMS data transfer parameter.
9. The eBM-SC starts sending the ETWS primary / secondary notification as MBMS data.
10. MBMS2 function receives ETWS primary / secondary notification as MBMS data and may add synchronization information (ffs at this stage). MBMS2 sends the ETWS primary / secondary notification as MBMS data using IP multicast towards all joined eNBs.

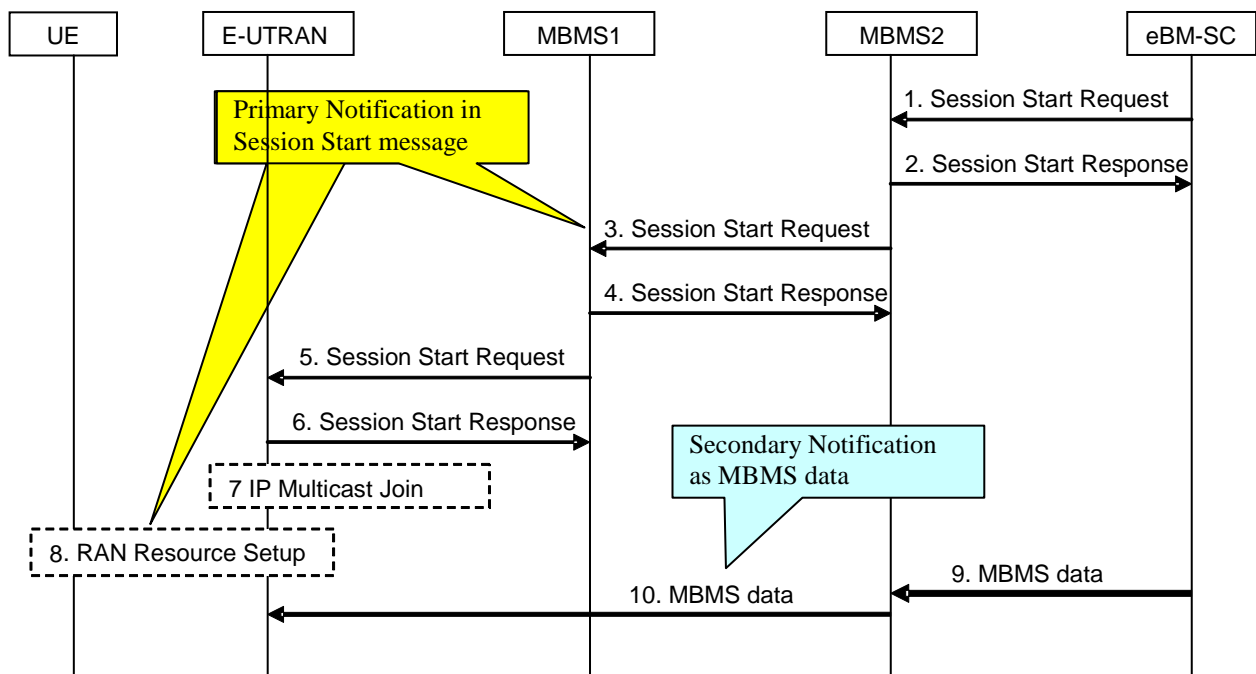
## 6.2.2 Alternative 2: Primary Notification in Session Start

### 6.2.2.1 General

In this alternative, ETWS Primary notification is sent in Session Start message and Secondary notification is sent as MBMS data.

### 6.2.2.2 Architecture Details

The function and protocol specifications are described in TS 23.246 [7].



**Figure 6.2.2.2.1: eMBMS Session Start procedure for E-UTRAN**

1. eBM-SC sends a ETWS Primary Notification indicator in Session Start Request message to MBMS2 to indicate the impending start of the transmission and to provide the session attributes (QoS, MBMS service Area, Session identifier, estimated session duration). The list of session attributes is FFS.
2. The MBMS2 responds with a Session Start Response message with information for eBM-SC to send MBMS data to the MBMS2.
3. The MBMS2 stores the session attributes and allocates a transport network IP multicast address for this session and sends a ETWS primary notification indicator in Session Start Request (session attributes, including IP Multicast Address) message to MBMS1.
4. The MBMS1 stores the session attributes and responds to the MBMS2.
5. The MBMS1 sends a ETWS Primary notification indicator in Session Start Request message to E-UTRAN.
6. The E-UTRAN responds the MBMS1 to confirm the reception of the Session Start Request message.

7. The eNodeBs send IP multicast Join message to the received user plane IP multicast address allocated by the MBMS2.
8. The E-UTRAN establishes the necessary radio resources for the transfer of MBMS data to the interested UEs. RAN resource set up can be scheduled according to the time to MBMS data transfer parameter. Primary Notification is sent from eNB to the UE during this procedure [FFS]. How this will be secured is FFS.
9. The eBM-SC starts sending the ETWS secondary notification as MBMS data.
10. MBMS2 function receives ETWS secondary notification as MBMS data and may add synchronization information (ffs at this stage). MBMS2 sends the ETWS secondary notification as MBMS data using IP multicast towards all joined eNBs.

## 6.3 Summary

For E-MBMS, Alternative 2 is preferable to alternative 1, because with this approach Primary notification can be sent to the UE faster than sending Primary Notification as MBMS message.

E-MBMS alternative will be applicable to EUTRAN access only.

---

## 7 Alternative 3: MBMS

---

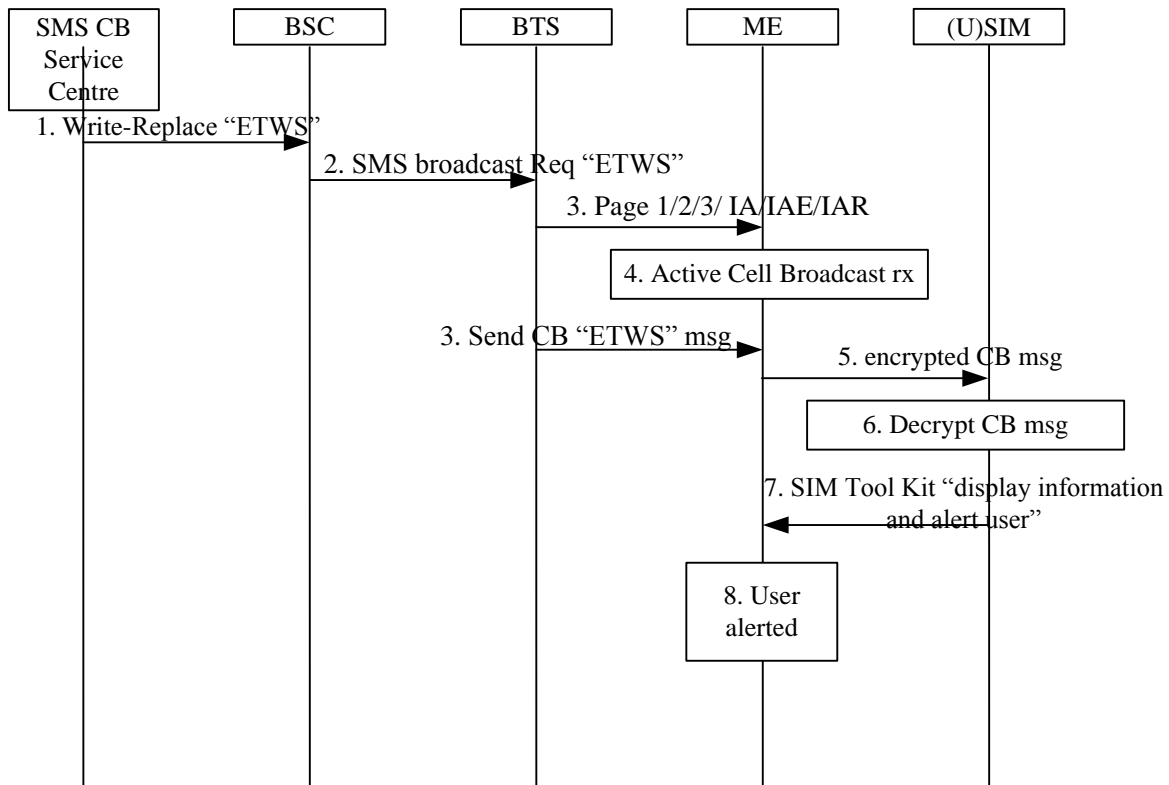
## 8 Alternative 4: Enhanced CBS over GERAN with idle and connected mode solutions

### 8.1 General

This alternative describes how CBS could be slightly enhanced to provide ETWS warning notifications across GERAN.

### 8.2 Idle mode description

The following procedure is applicable for idle mode mobiles:



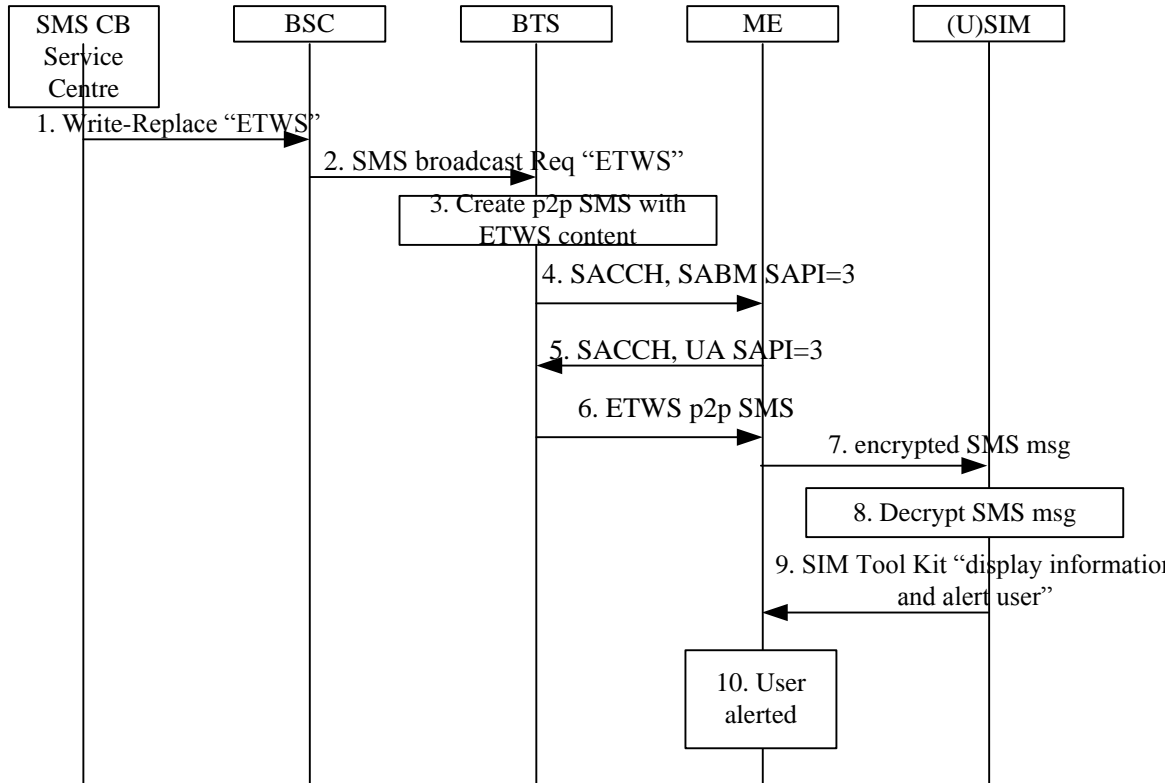
**Figure 8.2.1: GERAN Idle Mode**

- 0 The SMS CB Service Centre receives an authenticated request from a valid authority to send an "ETWS warning". The SMS CB uses the TS 23.048 [11] framework to encrypt the CB message and the TS 23.041 [3] mechanisms to indicate that the CB message shall be delivered by the ME to the (U)SIM.
  - 1 The SMS CB SC sends an "ETWS" write-replace to the BSC. The BSC recognises the ETWS tag and acts differently to normal SMS CBs.
  - 2 The BSC sends the SMS BROADCAST REQ with an "ETWS" tag to all its BTSs (within the impacted area)
  - 3 The BTS uses the ETWS tag to alert all idle mode mobiles that they should enable CB reception (to save battery power, many mobiles may have it switched off). The BTS (or BSC) does this by setting the "page mode" to "same as before" in all paging request type 1, type 2, type 3, Immediate assignment, immediate assignment extended and Immediate assignment reject messages that it sends (for a time period that at least exceeds multiple DRX periods. The equivalent messages on any/every PBCCH that is in use also have their "page mode" set to "same as before".
- In parallel, the BTS starts, at the earliest opportunity sending the actual ETWS CB message. This message is continually repeated for the duration indicated by the SMS CB Service centre.
- NOTE Alternative CB 'switch on' mechanisms might include a pre-defined TMSI that is sent with the 'identity type' set to "no identity". However this mechanism would interrupt on-going cellular operations (e.g. page request type 3 and Immediate Assignment messages can not be sent).
- 4 The mobile activates CB reception. (For mobiles receiving GPRS data, this might reduce the GPRS data rate).
  - 5 The mobile receives the CB message and passes it to the (U)SIM.
  - 6 The (U)SIM decrypts the message and checks its validity (e.g. that integrity checks and replay protection checks are successful).
  - 7 (U)SIM tool kit features are used to pass the decrypted warning back to the ME.
  - 8 The ME displays the warning and alerts the user (possibly over-riding internal ME 'silent mode' settings).

## 8.3 Connected mode solution

GSM Cell broadcast is not received by mobiles that are in calls (have RR connections established). These users might also benefit from notification.

The following procedure might be suitable for connected mode mobiles:



**Figure 8.2.2: GERAN connected mode**

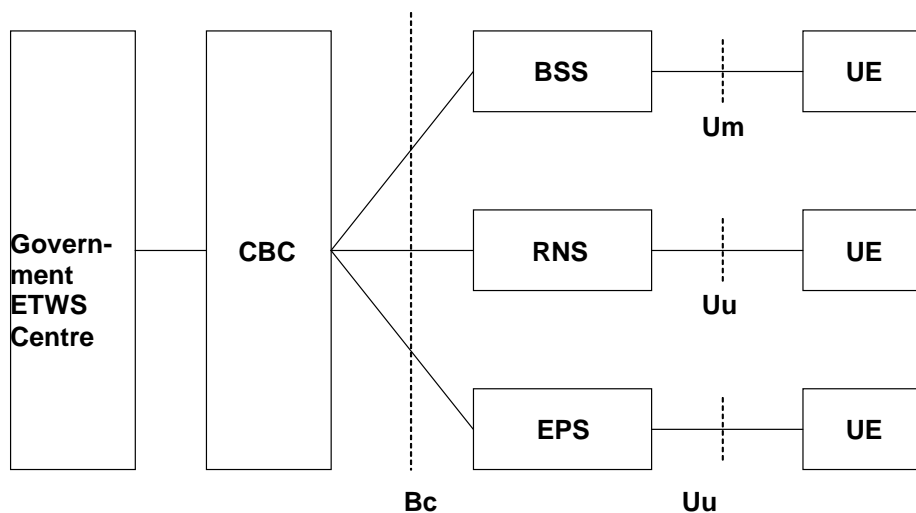
- 0,1,2 These steps are the same as step 0,1,2 in the idle mode solution.
- 3 The BTS copies the CB message content into a point to point short message structure, with the SMS indicating that the mobile shall deliver it to the (U)SIM. A new internal SMS header field can be defined that indicates to the (U)SIM that the body is a converted ETWS encrypted CB message,
- 4 For each mobile in RR connected mode, the BTS establishes SAPI 3 on the SACCH (this might interrupt/reset ongoing SMS message transfer – but increase the chance of ETWS warning delivery).
- 5 The mobile acknowledges establishment of SAPI 3.
- 6 The BTS sends the SMS to the mobile.
- 7 The mobile receives the SMS message and passes it to the (U)SIM
- 8 The (U)SIM decrypts the message and checks its validity (eg, that integrity checks and replay protection checks are successful).
- 9 (U)SIM tool kit features are used to pass the decrypted warning back to the ME.
- 10 The ME displays the warning and alerts the user (possibly over-riding internal ME 'silent mode' settings).



## 9 Alternative 5: Enhanced CBS with Optional Information Elements Over Paging Message

### 9.1 Architecture Overview

This clause describes the ETWS architecture using a CBS core network (TS 23.041 [3]). While Alternative 1 focuses only on the delivery speed of the warning notification, this alternative considers the security aspects as well to cover the global requirements.



**Figure 9.1.1: Overview of ETWS architecture**

- The functionality of Government ETWS Centre (GEC) and the capability of CBE-CBC interface are outside the scope of the 3GPP specification.
- The cell broadcast centre (CBC) is part of the core network and connected to a concentrator node e.g. a GERAN BSC, UTRAN RNC or EPS nodes via the Bc reference point.

NOTE 1: TS 23.041 [3] defines the individual interfaces for GERAN/UTRAN.

- Based on this architecture and on the current requirements for cell broadcast, other core network elements such as MSC, VLR, SGSN, GGSN, HLR etc are not involved in the service delivery.

NOTE 2: The architecture for EPS (MME or E-UTRAN) [FFS] is still under development.

## 9.2 High Level Description for GERAN, UTRAN and E-UTRAN

### 9.2.1 UE support

While the support of ETWS in UE is optional, UEs that support ETWS are intended to comply with this description.

### 9.2.2 Solution for Idle-Mode UE

For idle mode UEs, the ETWS warning information is broadcast within the cell. In order to minimise UE battery consumption, the UE follows its normal DRX scheme. When the UE wakes up for its paging occasion and ETWS information is being sent, the UE is commanded to receive the ETWS information.

In some cases, the ETWS information is fully contained within the paging message. More usually, security requirements mean that the UE has to also receive other broadcast information.

The ETWS information is made available to the GERAN/UTRAN/E-UTRAN using the CBS infrastructure and mechanisms described in TS 23.041 [3].

NOTE: The above-mentioned solutions are to be considered in RAN and GERAN groups.

### 9.2.3 Solution for Connected-Mode UE

For GERAN, the GSM BTS can encapsulate the Warning and Security Information into a point-to-point SMS and inject it into the SACCH of each mobile. See "Alternative 5" for more details.

For UTRAN, UEs in URA-PCH and Cell-PCH should monitor the paging channel and react to "ETWS paging" a paging messages with ETWS indication in the same way as idle mode UEs. Solutions for UEs in other RRC connected mode sub-states are not specified in this release of the specifications.

For E-UTRAN, solution for Connected-Mode UE should be specified.

Note: The above-mentioned solutions are to be further considered in RAN and GERAN groups.

### 9.2.4 Security

Security is provided by appending Digital Signatures and Timestamps to the Warning Information.

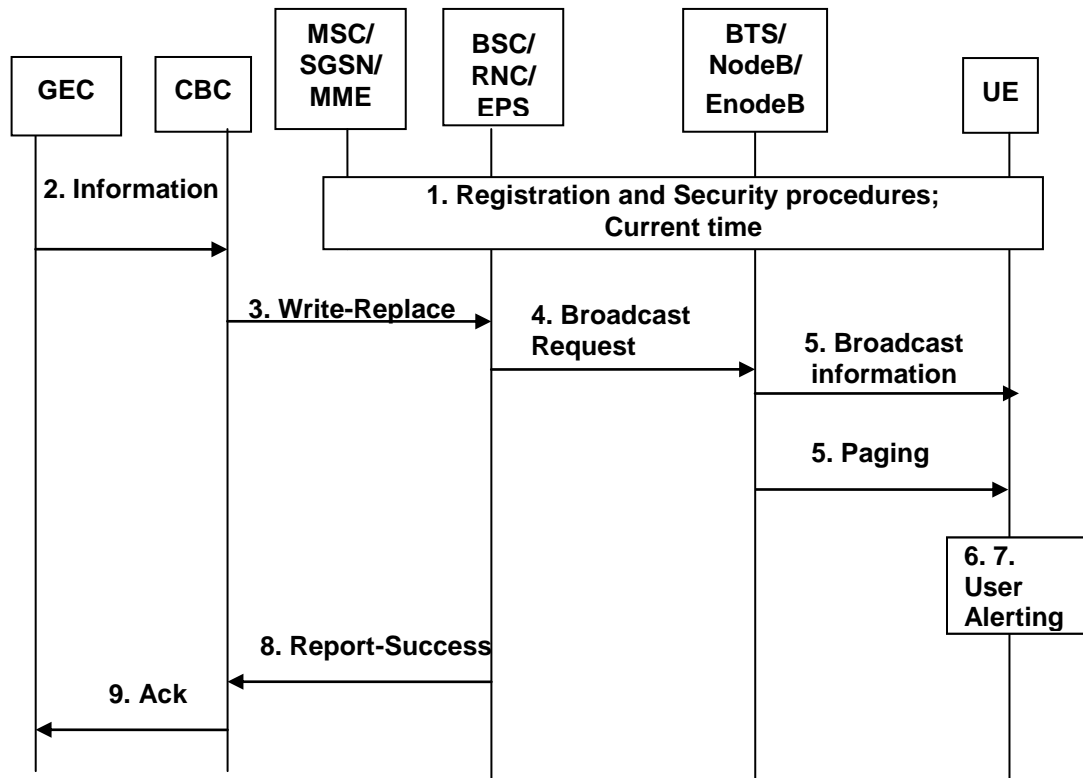
This security mechanism is based on regulatory requirements.

A regulator in a certain different country can put preference on speed of delivery time over security features. A mechanism to mitigate security threats which could happen in such a country is provided by ensuring that the UE only accepts "unsigned" warnings in that country, and that, the UE has authenticated the network during its registration in that country. This requires the use of a USIM, rather than a SIM.

NOTE: Details of the security mechanism are to be investigated and specified in SA WG3.

## 9.3 Information Flow

The following information flow describes the overall concept of how ETWS works. It focuses on idle mode. Specifics for connected mode are described in clause 8.3.



**Figure 9.3.1: The ETWS information flow for idle mode UE**

NOTE 1: The architecture for EPS (MME or E-UTRAN) [FFS] is still under development.

0. Device Management is used to configure the UE with a list of PLMNs that wish the UE to accept ETWS warnings "without security". By default, the list in the UE shall be empty (i.e. the default setting shall be that security is needed for all PLMNs).
1. Network registration and Security (e.g. mutual authentication) procedures are performed. The UE stores a flag that indicates whether or not it has authenticated the network. To guard against replay attacks, at least one of the core network nodes (MSC or SGSN or MME) uses the Network Information and Time Zone (NITZ) feature, see TS 22.042 [8] and TS 24.008 [9] to send the current Time of Day to the UE. The UE shall synchronise an internal ETWS clock to the time supplied in this procedure and keep this clock running with an accuracy of better than [1] minute while registered on this PLMN.
2. GEC (e.g. Information Source such as PSAP or Regulator) sends emergency information ("warning type", "warning message", "impacted area", "time period") to the CBC. The CBC shall authenticate this request. The "warning type" takes one of the following values {earthquake, tsunami, test, other}. The "warning message" contains a [text] based warning message with less than [X] octets of content.

**Editor's Note: time period depends on regulatory policy.**

**Editor's Note: It is FFS for SA3 whether the GEC or the CBC add the Digital Signature and Timestamp**

**Editor's Note: It is FFS what is the combined size of the warning message, digital signature and timestamp**

3. Using the "impacted area information", the CBC identifies which BSCs, RNCs, and EPS node need to be contacted and constructs the "Cell ID/Service Area ID list" for the cells in which the information is to be broadcast.

The CBC shall send a WRITE-REPLACE message to all the identified BSCs, RNCs and EPS node. The message shall include an "emergency indication" to differentiate it from normal Cell broadcast information, as well as the "Cell ID/Service Area ID list", "warning type", "warning message", "impacted area", "digital signature" and "timestamp" information.

4. The BSCs, RNCs and EPS nodes use the "Cell ID/Service Area ID list" information to identify which BTSs, NodeBs and eNodeBs need to transmit this information, and then, they relay this information to them using the appropriate Abis/Iub/?? [FFS for EPS] interface message (e.g. "SMS broadcast request" on the A-bis interface).
5. The BTS/NodeB/eNodeB receives the SMS Broadcast Request /Iub message/?? [FFS for EPS] message containing the emergency indication. As parallel actions, the BTS/NodeB/eNodeB shall:

**Editor's Note: in UMTS, whether the following actions are performed by the RNC or NodeB is FFS.**

- a) start to broadcast the "warning message", "digital signature" and "timestamp". Whether this broadcast uses a Cell Broadcast channel or modified System Information messages, or another technique is to be defined by RAN groups and can be RAT specific. This broadcast information is repeated continuously by the BTS/NodeB/eNodeB for the "time period" requested by the GEC.

From the BTS/NodeB/eNodeB perspective, these 3 fields can be treated as one information element and the BTS/NodeB/eNodeB need not check (and, indeed, might not be able to check) that the "digital signature" and "timestamp" fields are present.

- b) use paging messages in every paging group to alert idle mode mobiles to receive the broadcast warning message. This is the "ETWS indication". Typically these paging messages are repeated in all paging groups for several DRX periods.

NOTE 2: It should be investigated in RAN/GERAN groups whether page messages containing an "ETWS IMSI" with MCC=901 and MNC=08 are used for this purpose. This MCC and MNC combination is an escape PLMN code that is reserved in TS 23.003 [10].

- c) the "warning type" is copied into the paging message. When the "warning type" is set to 'other', all of the warning information is included in the broadcast "warning message".

NOTE 3: It should be investigated in RAN/GERAN groups whether the "warning type" is encoded within the MSIN field (see TS 23.003 [10]) in the "ETWS IMSI" or a new information element.

- d) handle connected mode mobiles as described in clause 8.3, above.

6. The UE receives a paging message containing the "ETWS IMSI" "ETWS indication".

- 7a. If the UE has been configured to receive ETWS warnings "without security", and the UE has authenticated the core network of the BTS/NodeB/eNodeB it is camped on, then the UE can use "warning types" 'earthquake' and 'tsunami' immediately to alert the user.

The alerting signal shall override any normal "silent" or "meeting" mode settings on the UE.

The UE activates reception of the broadcast messages containing the "warning message", "digital signature" and "timestamp".

If the "digital signature" and/or "timestamp" are present and security checks fail, then the UE notifies the user of this fact and stops the user alerting.

If both the "digital signature" and "timestamp" are present and security checks pass, then the UE indicates the contents of the "warning message" to the user along with an indication that the message has been authenticated.

In other cases the UE indicates the contents of the "warning message" to the user along with an indication that the message has not been authenticated.

- 7b. If the UE has not been configured to receive ETWS warnings "without security", the UE activates reception of the broadcast messages containing the "warning message", "digital signature" and "timestamp".

Unless both the "digital signature" and "timestamp" are present and the security checks pass, the UE shall ignore the message; return to normal idle mode; and ignore pages with the "ETWS IMSI" "ETWS indication" for the next [X] seconds.

NOTE 4: Repetition period is subject to regulatory requirements.

If both the "digital signature" and "timestamp" are present and security checks pass, then the UE alerts the user; and indicates the contents of the "warning message" to the user along with an indication that the message has been authenticated.

The alerting signal shall override any normal "silent" or "meeting" mode settings on the UE.

NOTE 5: If Cell Broadcast is used in GERAN, it is anticipated that the MS shall have previously stored the SMS CB Channel Description transmitted in the System Information type 4 message.

8. The BSC/RNC/EPS node sends a BMC REPORT-SUCCESS in return of Write-Replace.
9. CBC sends acknowledgement message to GEC.

---

## 10 Conclusion

Alternative 5 is preferred by SA WG2 because this fulfils the global requirements.

The further details need to be specified by RAN and GERAN groups, required information elements and protocols need to be specified in CT groups, the security mechanisms need to be specified by SA WG3.

---

## Annex A: Change history

Change history								
Date	TSG #	TSG Doc.	CR	Rev	Cat	Subject/Comment	Old	New
2008-06	SP-40	SP-080362	-	-	-	MCC Update for presentation to TSG SA for Approval	0.2.0	1.0.0
2008-09	SP-41	SP-080550	-	-	-	MCC Update for presentation to TSG SA for Approval	1.1.0	2.0.0
2008-09	SP-41	-	-	-	-	MCC Update of approved TR for publication	2.0.0	8.0.0